

TO: Village of East Troy Plan Commission  
CC: Eileen Suhm, Jason Equitz, Tim Lynch  
FROM: Orrin Sumwalt, Planning Consultant  
RPT DATE: September 29, 2025  
MTG DATE: October 13, 2025  
APRVL DATE: Village Board action required within 90 days of submittal  
FOTH FILE: 25E020.01/20  
RE: Kreuger – Extraterritorial Jurisdiction Certified Survey Map Review

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## BACKGROUND:

1. Petitioner: Ron Krueger
2. Agent: Tom Jurasinski
3. Property Owner: R M Kreuger Investments, LLC
4. Location/Address: Sheltering Oaks Campground located at 1591 Sawyer Lane in part of Block A, B, and C, Part of Lot 30, and Lots 31-43, of Oak Park Subdivision, recorded in the Office of the Register of Deeds on April 12th, 1894, and part of the Southwest ¼ and the Southeast ¼ of the Northwest ¼ and the Northwest ¼ and the Northeast ¼ of the Southwest ¼ all in Section 16, Township 4 North, Range 18 East, Town of East Troy, Walworth County, Wisconsin
5. Tax Key Number: PO 00011
6. Area: 21.41 AC
7. Future Land Use: Public Recreational Lands, Agricultural/Open Space, and Ecological Areas

## OVERVIEW:

The petitioner is requesting review of a certified survey map within the extraterritorial plat review jurisdiction of the Village of East Troy (within 1.5 miles of the Village boundaries). The proposed certified survey map consists of one (1) lot, which modifies the lot line between two adjoining parcels to add land to the Sheltering Oaks Campground at 1591 Sawyer Lane in the Town of East Troy to comply with Walworth County regulations. Lot 1 of the proposed CSM is 21.41 AC or 932,817 SF.

## PLANNER COMMENTS:

1. **Extraterritorial Land Divisions – Sec. 495-16.** This section of the code outlines policies for divisions of land within the Village's extraterritorial review area. An extraterritorial plat approval authority may not require public improvements outside of municipal limits or impose land use and density regulations unless extraterritorial zoning is established. A municipality may consider the suitability of land for development according to standards in the land division ordinance (Sec. 495-7) or conflict with planned public investments such as those shown on an Official Map or within the Comprehensive Plan.
2. **Certified Survey Map.** The proposed land division meets the Village's definition of a minor subdivision (certified survey), "The division of land by the owner or subdivider resulting in the creation of not more than four parcels or the division of a block, lot or outlot within a recorded subdivision plat into not more than four parcels or building sites without changing the exterior boundary of said block, lot or outlot".
3. **Lot Design Standards – Sec. 495-46.** The proposed lot generally meets the Village's lot design standards.

4. **County Zoning.** The property is zoned B-5 Planned Commercial-Recreational Business District (Walworth County).
5. **Official Map.** The Village's official map does not show any planned roadways within the subject property.
6. **Other Reviews.** Both the Town of East Troy and Walworth County will need to approve the proposed certified survey map.
7. **Village Review Procedures.** With regard to land divisions, the Plan Commission is advisory to the Village Board. The Plan Commission may recommend (1) approval, (2) approval with conditions, or (3) denial of the application. If approval is recommended, the Plan Commission can impose conditions deemed necessary to protect the public health, safety, and welfare.
8. **Public Notice.** Aside from being included on the meeting agenda, no other public notice is required.

## STAFF RECOMMENDATION:

### Certified Survey Map

Depending on confirmation of by the Village of East Troy Plan Commission of the above-described comments, the Village of East Troy Plan Commission may take the following actions:

The Village of East Troy Plan Commission recommends to the Village Board Approval of the certified survey map for Ron Kreuger for the property located at 1591 Sawyer Road (PO 00011) subject to the following conditions:

1. The Petitioner shall satisfy all comments, conditions, and concerns of the Village of East Troy Plan Commission, Village Engineer and Village Zoning Administrator for the certified survey map, and other documentation.
2. The Petitioner and/or Property Owner shall, on demand, reimburse the Village of East Troy for all costs and expenses of any type incurred by the Village in connection with the review and approval of this application, including, but not limited to, the cost of professional services incurred by the Village for the review and preparation of required documents, attendance at meetings or other related professional services as well as to enforce the conditions in this approval due to a violation of these conditions. Additionally, any unpaid bills owed to the Village of East Troy by the Subject Property Owner and/or Agent, for reimbursement of professional fees (as described above); or for personal property taxes; or for real property taxes; or for licenses, permit fees or any other fees or forfeitures owed to the Village of East Troy must be paid on demand and prior to issuance of any permits and shall be placed upon the tax roll for the Subject Property if not paid within thirty (30) days of the billing by the Village of East Troy, pursuant to Section 66.0627, Wisconsin Statutes. Such unpaid bills also constitute a breach of the requirements of this conditional approval that is subject to all remedies available to the Village of East Troy, including possible cause for termination of the conditional approval.

## EXHIBIT:

- A. Petitioner Application